

Base Hits to Make Canada Investable Again (Chapter 2)

Stéfane Marion / Baltej Sidhu / Dan Payne / Patrick Kenny

Canadian politicians, like baseball sluggers, often swing for the fences—announcing sweeping policy visions designed to grab headlines and secure legacy. But in baseball, as in policymaking, long-term success is more often built on a steady stream of singles and doubles. As of the 2024 [MLB season](#), the league-wide probability of hitting a home run per plate appearance is just 3.0%. Meanwhile, singles and doubles still account for over 84% of all hits, and two-thirds of all runs are generated by plays other than home runs.

The lesson for Canada's economic strategy is clear: Ottawa must keep its eye on the ball by focusing on high-probability policy plays, rather than concentrating solely on rare moonshots. Such high-probability measures include streamlining regulation, accelerating project approvals, providing clear and bankable incentives for private capital, and investing in foundational infrastructure.

These policy “base hits” may not generate headlines, but they're the most reliable way to move the economy forward. They're precisely what's needed to close Canada's persistent valuation gap, rebuild industrial competitiveness, and re-attract long-term capital—one base at a time.

With that in mind, the Economics & Strategy team is planning a series of policy papers under the banner of Rebuilding the Base of Industry (RBI). Much like an RBI in baseball drives runs across the plate to win the game, our RBI initiative aims to drive practical, high-impact reforms across the finish line. This work is part of our broader vision to **Make Canada Investable Again (MCIA)**—an effort to close Canada's persistent valuation gap, rebuild industrial competitiveness, and re-attract long-term private capital. The focus will be on measures that help ensure Canada's economic sovereignty by rebuilding a critical mass in manufacturing and securing a meaningful role in global supply chains.

#2: Reframing natural gas in Canada's climate strategy

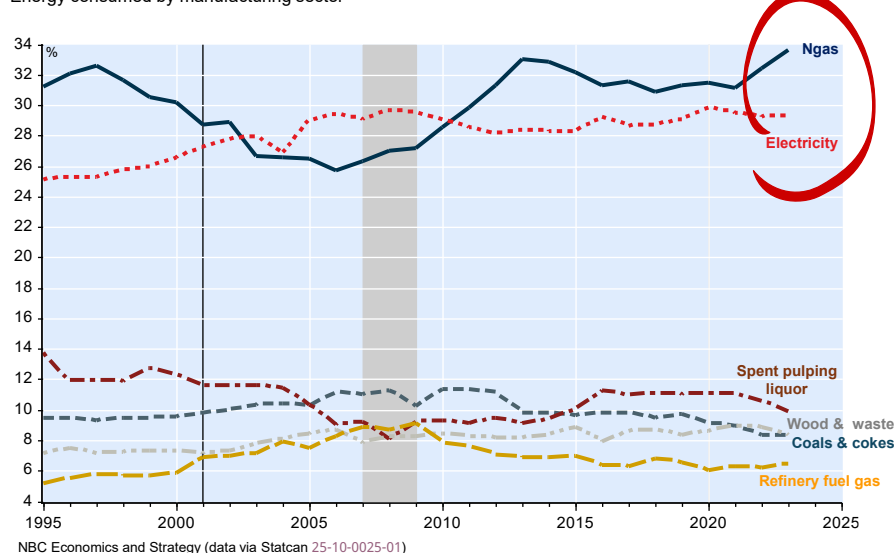
Executive Summary: Prime Minister Carney recently [stated](#): “a strong Canadian economy, to be absolutely clear, includes a strong steel industry. It includes a strong Canadian auto industry, a strong Canadian aluminum industry, and copper industry and others. And we'll be focused on what we can do to support that.” It is encouraging to hear Ottawa's highest office finally acknowledge the urgency of reversing the severe hollowing out of Canada's industrial base—an economic erosion decades in the making and now at risk of accelerating further under Washington's escalating protectionism. But rebuilding the base of industry (RBI) will require more than rhetorical support or temporary sectoral measures. In the [first installment](#) of our RBI playbook, we called for slashing excessive regulation as a cost-effective way to halt the atrophy of Canada's industrial base. Encouragingly, Prime Minister Carney has since [announced](#) a cross-departmental review of all federal regulations over the next two months with the goal of reducing red tape. Another high-impact, low-cost RBI initiative within Ottawa's reach is a pragmatic revision to the forthcoming Canadian taxonomy—one that formally recognizes natural gas as a transition fuel. This need not signal a retreat from Canada's climate commitments; on the contrary, it would provide a realistic and financially sustainable pathway for decarbonization and unlock capital investment.

A. Manufacturing needs natural gas

- Like in other countries, manufacturing in Canada is highly energy-intensive, drawing nearly 34% of its energy from natural gas and 29% from electricity.

Canada: Manufacturing is energy intensive

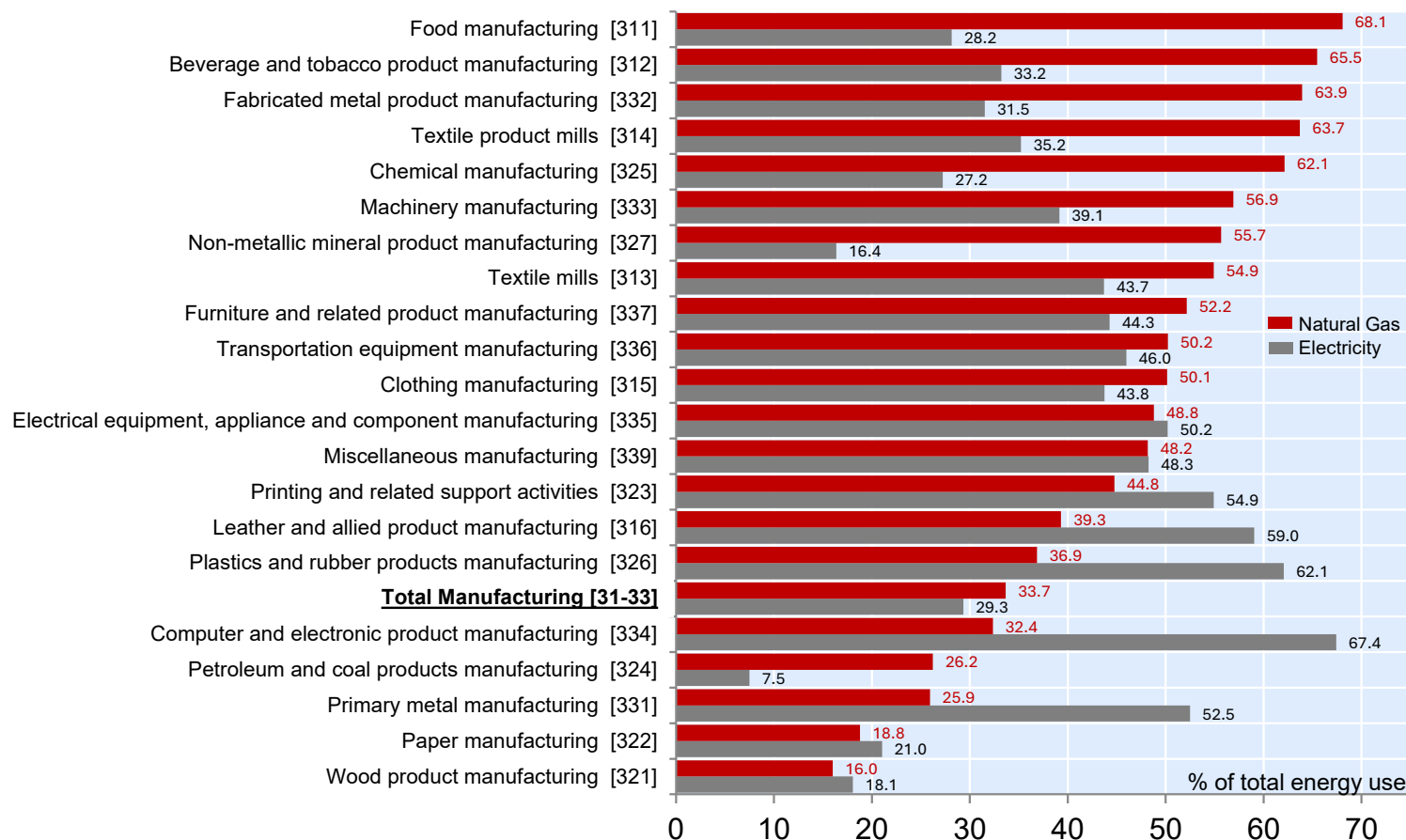
Energy consumed by manufacturing sector



- But this national average masks important variation: natural gas accounts for over half of total energy use in 11 of the country's 21 main manufacturing subsectors—with food manufacturing, beverage and tobacco, fabricated metals, textiles, and chemicals all exceeding the 60% mark.

Canada: Natural gas is the lifeblood of manufacturing

Share of natural gas and electricity in total energy use by manufacturing subsector



NBC Economics and Strategy (data via Statistics Canada table [25-10-0025-01](#))

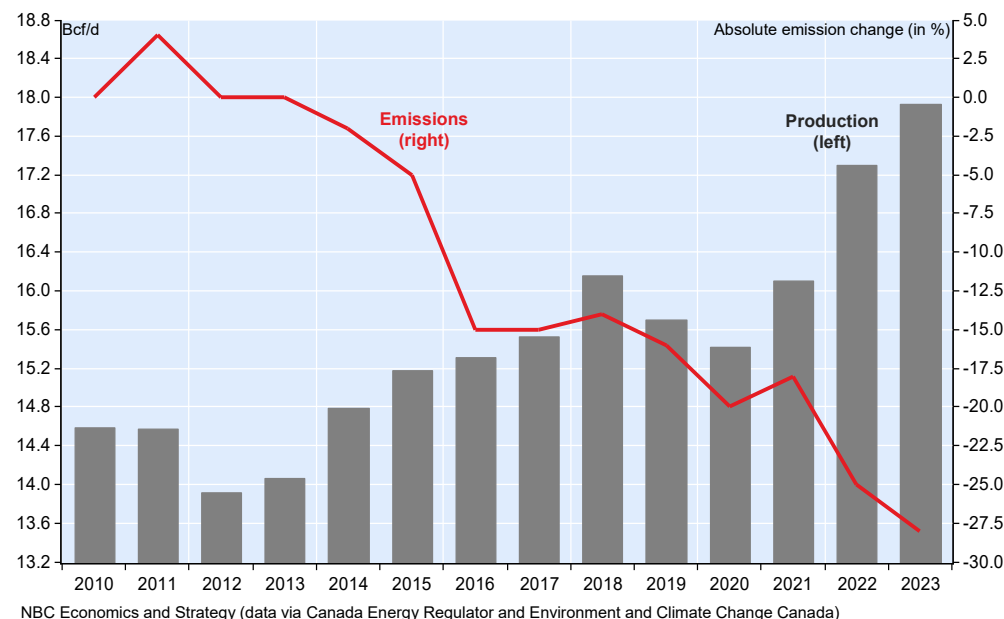
- Despite this energy mix, Canada's industrial sector is relatively clean by global standards. In 2022, Canada's manufacturing sector accounted for roughly 6% of the country's total greenhouse gas (GHG) emissions, despite representing about 9% of GDP.¹ By contrast, the U.S. manufacturing sector generated 12% of national emissions, exceeding its 10% GDP share.² One key factor behind Canada's lower emissions intensity is its cleaner and more cost-effective energy supply. For perspective, Canadian natural gas production has grown by 23% since 2010, while absolute emissions—not just emissions intensity—have declined by 28% over the same period. This reduction has been largely underpinned by focused methane abatement efforts across the sector.

¹ https://publications.gc.ca/collections/collection_2024/eccc/En81-4-1-2022-eng.pdf

² https://www.cbo.gov/publication/59695?utm_source=chatgpt.com

Canada: Production is up 23% while emissions are down 28%

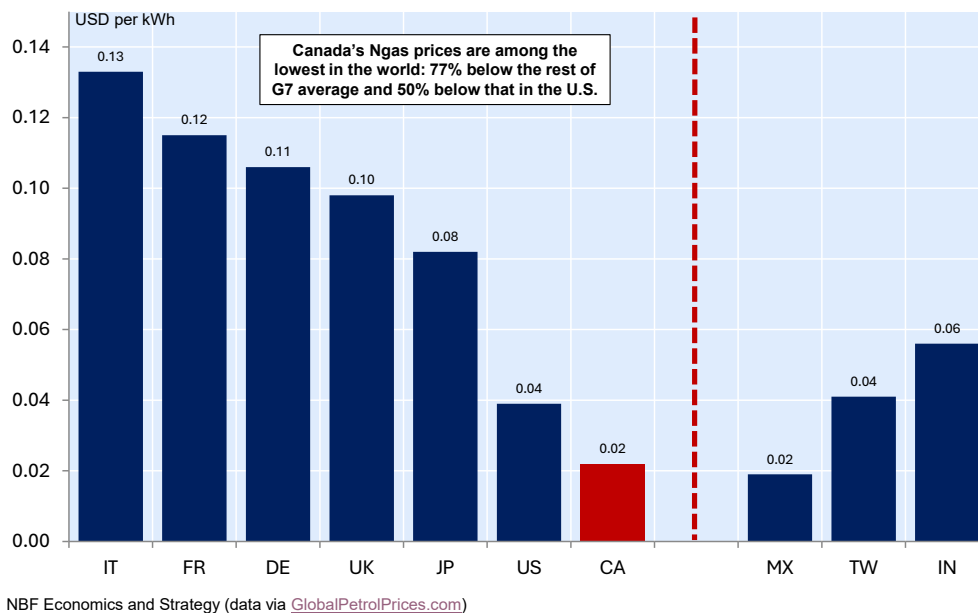
Annual production of natural gas and absolute change in emissions since 2010



- Cleaner doesn't have to mean costly. Canada benefits from some of the most affordable natural gas in the world—prices are 77% below the G7 average and 50% lower than in the U.S.—thanks to the world's second-largest resource base after Russia.

Canada: Among the lowest Ngas prices in the world

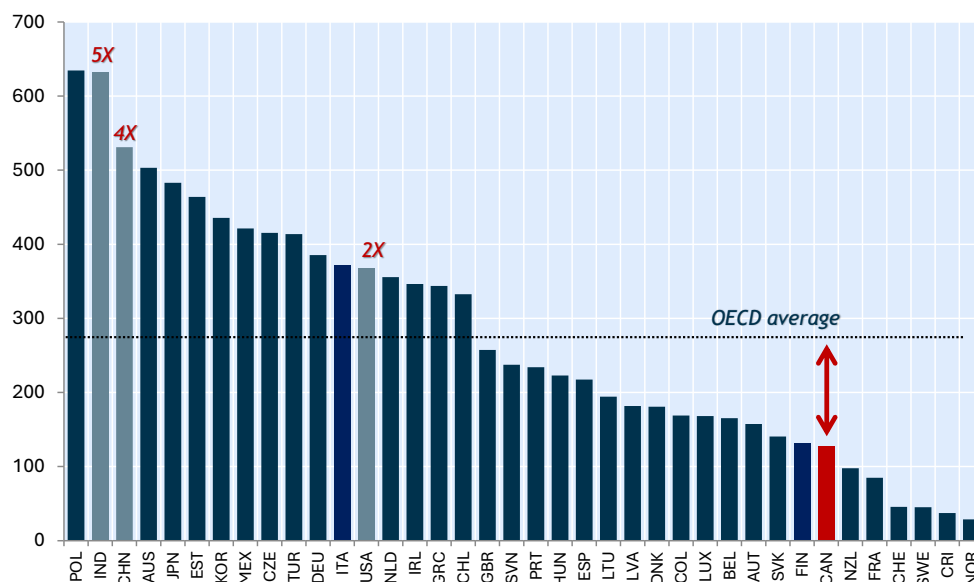
Natural gas prices in December 2024 for businesses (at market exchange rate)



- Electricity—the second-largest energy source for factories—is also markedly cleaner in Canada than in most other countries. Canadian power generation emits about 50% less CO₂ per kilowatt-hour than the OECD average, and is over three times cleaner than in the U.S. and Germany, four times cleaner than in China, and five times cleaner than in India.

World: Canada's electricity grid is one of most resilient and cleanest

2022 carbon intensity of electricity (gCO₂/kWh), OECD + China and India

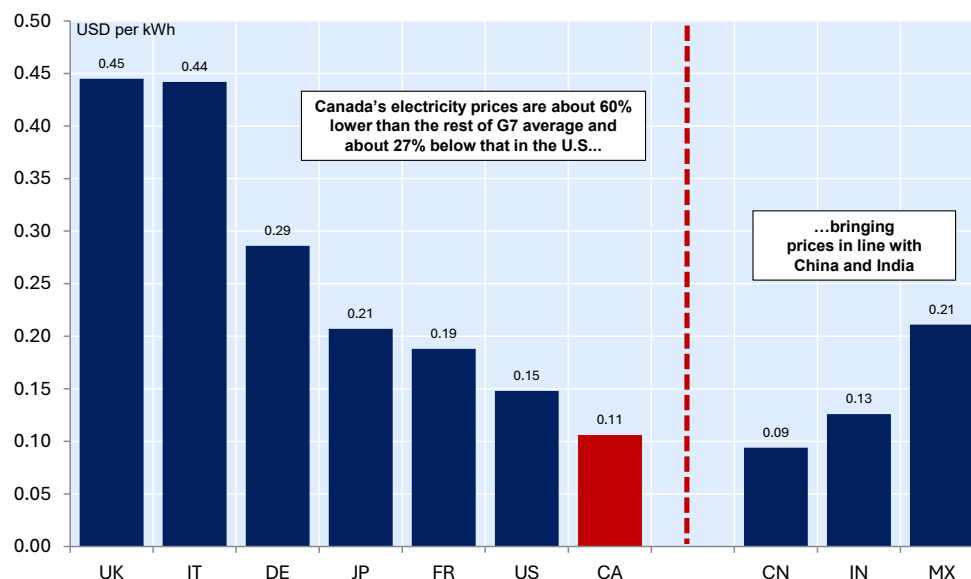


NBF Economics & Strategy (data via [Our World in Data](#))

- As with natural gas, electricity prices for businesses in Canada are also significantly lower—averaging 60% below the rest of the G7 and 27% below U.S. levels.

Canada: Lowest electricity prices in the G7

Electricity prices for businesses (2023-2025 average at market exchange rate): G7 + India, China and Mexico



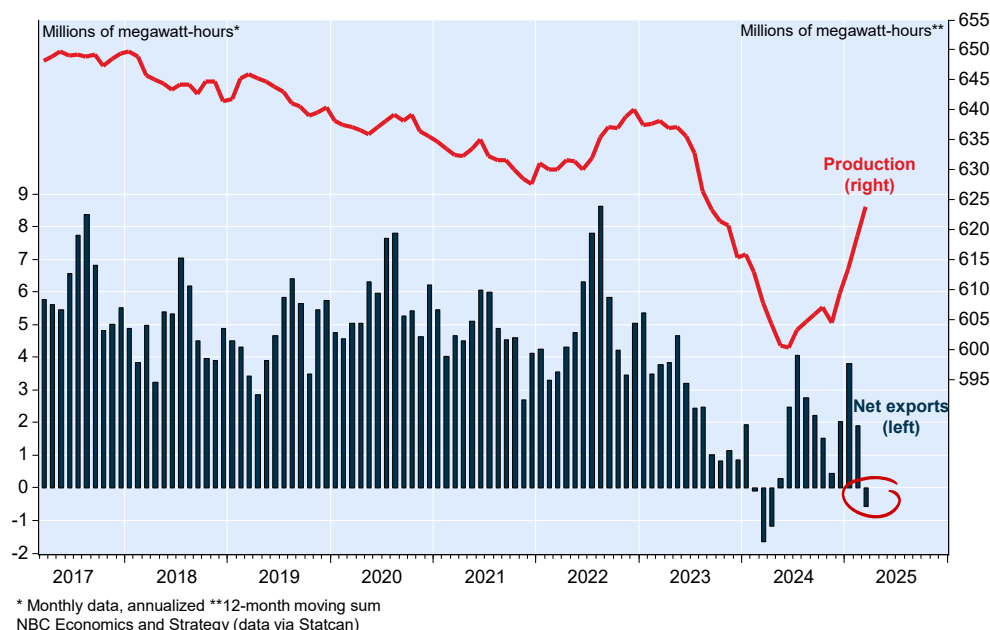
NBF Economics and Strategy (data via [GlobalPetrolPrices.com](#))

B. There is not enough electricity to satisfy demand

- Can manufacturing energy needs be met mostly by electricity? Not in the short term. While Quebec and Ontario have pledged to expand electricity capacity, these efforts will take years to materialize—just as Canada's existing electricity surpluses are rapidly diminishing. Natural gas will be essential to bridging this gap, both as a fuel for power generation and as a critical input for a manufacturing sector in need of revitalization.

Canada: Rebounding output fails to halt decline in electricity surplus

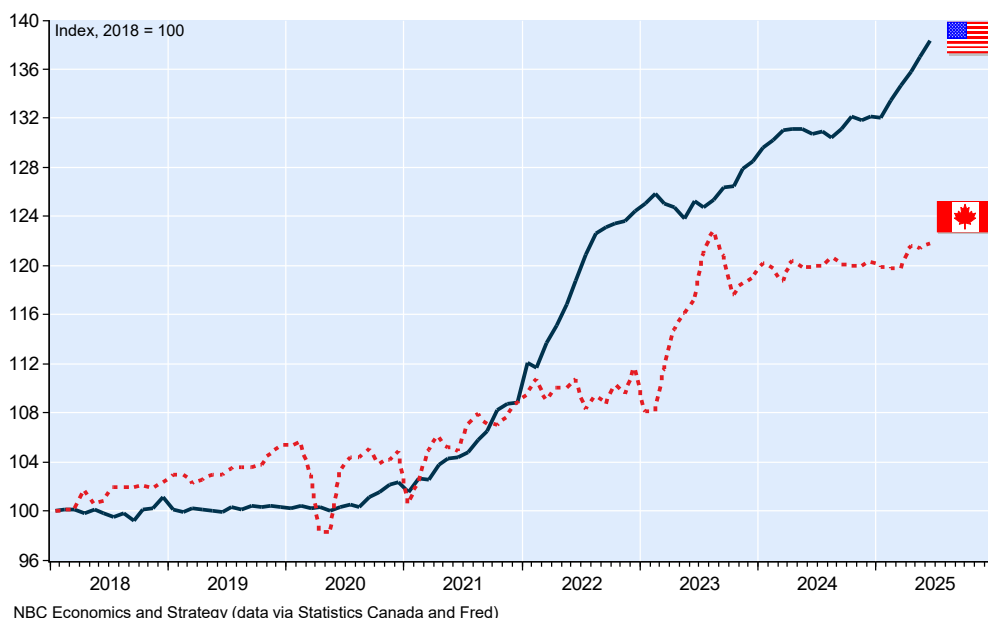
Electricity generation and net exports



- Ontario's recent [Energy for Generations](#) plan underscores that while natural gas currently supplies approximately 16% of the province's power (it's 70-75% in Alberta and 45-50% in Saskatchewan), its role is projected to remain significant throughout this decade, primarily due to scheduled refurbishments of the nuclear fleet and the need to meet peak demand and maintain grid stability. The plan also warns that a rushed phase-out of natural gas could drive household electricity bills up by as much as 60% and risk widespread service disruptions. The challenge is compounded by surging electricity demand from a nascent industry: AI and data centers. In the U.S., the largest power grid is already [under strain](#) as this sector consumes electricity faster than new generation capacity can be brought online. Electricity bills are projected to surge by more than 20% in the coming months.

Canada: Avoiding the pitfalls of U.S. energy planning

CPI for electricity: Canada vs. the U.S.



C. Extend the mainline to secure a 100% Canadian supply

- Given the challenging outlook for U.S. power prices, it may come as a surprise that despite Ontario and Quebec consuming a combined 3.4 Bcf/d—nearly 20% of Canada's total natural gas production—more than half of this demand (55%) is still met through imports from the United States. This reliance not only raises energy security concerns but also undermines Canada's broader industrial strategy. At a time when AI, data centers, and

manufacturing reshoring are driving up electricity demand, securing a stable, domestic natural gas supply is critical to ensuring cost competitiveness and long-term industrial resilience.

- Fortunately, the potential expansion of TC Energy's Canadian Mainline could add the incremental capacity needed to fully meet the natural gas needs of Ontario and Quebec. With the Mainline Settlement up for renewal in 2027, TC Energy is currently assessing market interest and technical feasibility for several eastbound expansion options, which could increase nameplate capacity by 1.0 to 2.0 Bcf/d.
- This initiative warrants strong policy support, as it aligns with Canada's broader industrial strategy—reducing reliance on U.S. imports and the associated potential volatility in sourcing and prices, enhancing energy security, and enabling low-cost, domestic natural gas to power reindustrialization in Central Canada.

D. Conclusion

Canada stands at a pivotal moment—undergoing a fundamental transformation of its energy system while striving to maintain economic competitiveness, just as the United States accelerates ahead with [an aggressive industrial strategy](#) under its One Big Beautiful Bill (OBBB). The Carney government is committed to a lower-carbon future, but achieving this goal requires managing rapidly rising electricity demand—driven by population growth, industrial reshoring, and widespread electrification. Natural gas is uniquely positioned as a pragmatic transition fuel. It offers flexible, dispatchable power to back up renewables, fill supply gaps, and maintain grid stability—capabilities that renewables and nuclear cannot yet fully deliver.³

Maintaining gas in the energy mix is also critical for affordability and energy security. Federal policy is increasingly recognizing this reality: Canada's proposed green and transition taxonomy would support lower-emissions gas investments, including CCUS-enabled projects, while limiting unabated supply growth. This balanced approach supports credible decarbonization while preserving grid reliability.

Canada's natural gas sector is also among the cleanest globally, with methane emissions roughly 50% lower than in the U.S. According to the IEA, Canadian LNG holds a lifecycle emissions advantage due to shorter shipping routes to Asia, positioning it as a lower-carbon alternative to coal in emerging markets. As global demand for reliable, cleaner fuels grows, Canada has an opportunity to lead—not only by powering its own transition but by contributing meaningfully to global decarbonization.

Labelling natural gas as a transition fuel is not a retreat from climate ambition—it is a pragmatic step toward a secure, affordable, and investable energy future at home and abroad. Reframing natural gas within Canada's climate strategy would also strengthen the case for expanding the Canadian Mainline, aligning energy infrastructure with national economic and environmental goals.

When C.D. Howe—the architect of Canadian industrialization—approved a gas pipeline that that could be built across Canada without dependence on the American market in 1954, he was swayed by a blunt warning from Texan businessman Clint Murchison: *“You Canadians don't know the value of gas. When you do, you won't want to be on the far end of a line from the U.S.”*⁴ Seventy years later, that warning rings truer than ever. With more than half of Eastern Canada's natural gas now imported from the United States, securing domestic supply has become both an economic necessity and a strategic priority. Recognizing natural gas as a transition fuel would bolster energy security and lay the foundation for a more resilient, investable industrial base—precisely the kind of pragmatic foresight Howe championed. It's a timely consideration as the Premiers gather this week alongside their guest, Prime Minister Mark Carney.

³ Ontario's IESO projects a 75% increase in electricity demand by 2050, while nationwide consumption is expected to double, requiring a grid up to 3.4 times larger. With the first SMR not expected until the end of the decade, natural gas remains essential in the near to medium term.

⁴ See C.D. Howe: A Biography by Robert Bothwell and William Kilbourn, page 287.



Subscribe to our publications: NBC.EconomicsStrategy@nbc.ca – To contact us: 514-879-2529

General

This Report was prepared by National Bank Financial, Inc. (NBF), (a Canadian investment dealer, member of CIRO), an indirect wholly owned subsidiary of National Bank of Canada. National Bank of Canada is a public company listed on the Toronto Stock Exchange.

The particulars contained herein were obtained from sources which we believe to be reliable but are not guaranteed by us and may be incomplete and may be subject to change without notice. The information is current as of the date of this document. Neither the author nor NBF assumes any obligation to update the information or advise on further developments relating to the topics or securities discussed. The opinions expressed are based upon the author(s) analysis and interpretation of these particulars and are not to be construed as a solicitation or offer to buy or sell the securities mentioned herein, and nothing in this Report constitutes a representation that any investment strategy or recommendation contained herein is suitable or appropriate to a recipient's individual circumstances. In all cases, investors should conduct their own investigation and analysis of such information before taking or omitting to take any action in relation to securities or markets that are analyzed in this Report. The Report alone is not intended to form the basis for an investment decision, or to replace any due diligence or analytical work required by you in making an investment decision.

This Report is for distribution only under such circumstances as may be permitted by applicable law. This Report is not directed at you if NBF or any affiliate distributing this Report is prohibited or restricted by any legislation or regulation in any jurisdiction from making it available to you. You should satisfy yourself before reading it that NBF is permitted to provide this Report to you under relevant legislation and regulations.

National Bank of Canada Financial Markets is a trade name used by National Bank Financial and National Bank of Canada Financial Inc.

Canadian Residents

NBF or its affiliates may engage in any trading strategies described herein for their own account or on a discretionary basis on behalf of certain clients and as market conditions change, may amend or change investment strategy including full and complete divestment. The trading interests of NBF and its affiliates may also be contrary to any opinions expressed in this Report.

NBF or its affiliates often act as financial advisor, agent or underwriter for certain issuers mentioned herein and may receive remuneration for its services. As well NBF and its affiliates and/or their officers, directors, representatives, associates, may have a position in the securities mentioned herein and may make purchases and/or sales of these securities from time to time in the open market or otherwise. NBF and its affiliates may make a market in securities mentioned in this Report. This Report may not be independent of the proprietary interests of NBF and its affiliates.

This Report is not considered a research product under Canadian law and regulation, and consequently is not governed by Canadian rules applicable to the publication and distribution of research Reports, including relevant restrictions or disclosures required to be included in research Reports.

UK Residents

This Report is a marketing document. This Report has not been prepared in accordance with EU legal requirements designed to promote the independence of investment research and it is not subject to any prohibition on dealing ahead of the dissemination of investment research. In respect of the distribution of this Report to UK residents, NBF has approved the contents (including, where necessary, for the purposes of Section 21(1) of the Financial Services and Markets Act 2000). This Report is for information purposes only and does not constitute a personal recommendation, or investment, legal or tax advice. NBF and/or its parent and/or any companies within or affiliates of the National Bank of Canada group and/or any of their directors, officers and employees may have or may have had interests or long or short positions in, and may at any time make purchases and/or sales as principal or agent, or may act or may have acted as market maker in the relevant investments or related investments discussed in this Report, or may act or have acted as investment and/or commercial banker with respect hereto. The value of investments, and the income derived from them, can go down as well as up and you may not get back the amount invested. Past performance is not a guide to future performance. If an investment is denominated in a foreign currency, rates of exchange may have an adverse effect on the value of the investment. Investments which are illiquid may be difficult to sell or realise; it may also be difficult to obtain reliable information about their value or the extent of the risks to which they are exposed. Certain transactions, including those involving futures, swaps, and other derivatives, give rise to substantial risk and are not suitable for all investors. The investments contained in this Report are not available to retail customers and this Report is not for distribution to retail clients (within the meaning of the rules of the Financial Conduct Authority). Persons who are retail clients should not act or rely upon the information in this Report. This Report does not constitute or form part of any offer for sale or subscription of or solicitation of any offer to buy or subscribe for the securities described herein nor shall it or any part of it form the basis of or be relied on in connection with any contract or commitment whatsoever.

This information is only for distribution to Eligible Counterparties and Professional Clients in the United Kingdom within the meaning of the rules of the Financial Conduct Authority. NBF is authorised and regulated by the Financial Conduct Authority and has its registered office at 70 St. Mary Axe, London, EC3A 8BE.

NBF is not authorised by the Prudential Regulation Authority and the Financial Conduct Authority to accept deposits in the United Kingdom.

EU Residents

With respect to the distribution of this report in the member states of the European Union ("EU") and the European Economic Area ("EEA") by NBC Paris, the contents of this report are for information purposes only and do not constitute investment advice, investment research, financial analysis or other forms of general recommendation relating to transactions in financial instruments within the meaning of Directive 2014/65/EU of the European Parliament and of the Council of 15 May 2014 ("MiFID 2"). This report is intended only for professional investors and eligible counterparties within the meaning of MiFID 2 and its contents have not been reviewed or approved by any EU/EEA authority. NBC Paris is an investment firm authorised by the French Prudential Control and Resolution Authority ("ACPR") to provide investment services in France and has passported its investment services throughout the EU/EEA under the freedom to provide services and has its registered office at 8 avenue Percier, 75008 Paris, France. "NBC Financial Markets, a subsidiary of National Bank of Canada" is a trade name used by NBC Paris S.A.

NBF is not authorised to provide investment services in the EU/EEA.

U.S. Residents

With respect to the distribution of this report in the United States of America, National Bank of Canada Financial Inc. ("NBCFI") which is regulated by the Financial Industry Regulatory Authority (FINRA) and a member of the Securities Investor Protection Corporation (SIPC), an affiliate of NBF, accepts responsibility for its contents, subject to any terms set out above. To make further inquiry related to this report, or to effect any transaction, United States residents should contact their NBCFI registered representative.

This report is not a research report and is intended for Major U.S. Institutional Investors only. This report is not subject to U.S. independence and disclosure standards applicable to research reports.

HK Residents

With respect to the distribution of this report in Hong Kong by NBC Financial Markets Asia Limited ("NBCFMA") which is licensed by the Securities and Futures Commission ("SFC") to conduct Type 1 (dealing in securities) and Type 3 (leveraged foreign exchange trading) regulated activities, the contents of this report are solely for informational purposes. It has not been approved by, reviewed by, verified by or filed with any regulator in Hong Kong. Nothing herein is a recommendation, advice, offer or solicitation to buy or sell a product or service, nor an official confirmation of any transaction. None of the products issuers, NBCFMA or its affiliates or other persons or entities named herein are obliged to notify you of changes to any information and none of the foregoing assume any loss suffered by you in reliance of such information.

The content of this report may contain information about investment products which are not authorized by SFC for offering to the public in Hong Kong and such information will only be available to, those persons who are Professional Investors (as defined in the Securities and Futures Ordinance of Hong Kong ("SFO")). If you are in any doubt as to your status you should consult a financial adviser or contact us. This material is not meant to be marketing materials and is not intended for public distribution. Please note that neither this material nor the product referred to is authorized for sale by SFC. Please refer to product prospectus for full details.

There may be conflicts of interest relating to NBCFMA or its affiliates' businesses. These activities and interests include potential multiple advisory, transactional and financial and other interests in securities and instruments that may be purchased or sold by NBCFMA or its affiliates, or in other investment vehicles which are managed by NBCFMA or its affiliates that may purchase or sell such securities and instruments.

No other entity within the National Bank of Canada group, including National Bank of Canada and National Bank Financial Inc, is licensed or registered with the SFC. Accordingly, such entities and their employees are not permitted and do not intend to: (i) carry on a business in any regulated activity in Hong Kong; (ii) hold themselves out as carrying on a business in any regulated activity in Hong Kong; or (iii) actively market their services to the Hong Kong public.

Copyright

This Report may not be reproduced in whole or in part, or further distributed or published or referred to in any manner whatsoever, nor may the information, opinions or conclusions contained in it be referred to without in each case the prior express written consent of NBF.